```
ANDRÉ BIROTTE JR.
 1
      United States Attorney
      ROBERT E. DUGDALE
Assistant United States Attorney
 2
      Chief, Criminal Division
 3
      DOROTHY C. KIM
      Assistant United States Attorney
 4
      Deputy Chief, Criminal Division
 5
      ROBYN K. BACON (Cal. State Bar No. 251048)
      Assistant United States Attorney
 6
         1200 United States Courthouse
         312 North Spring Street
 7
         Los Angeles, California
                                    90012
         Telephone: (213) 894-4667
         Facsimile: (213) 894-0141
 8
         E-mail: Robyn.Bacon@usdoj.gov
 9
      Attorneys for Plaintiff
10
      United States of America
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                         UNITED STATES DISTRICT COURT
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                   FOR THE CENTRAL DISTRICT OF CALIFORNIA
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    IN THE MATTER OF THE
                                         CR. No. 11-mj-548
    EXTRADITION OF
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                                         UNITED STATES' OPPOSITION TO
    OLIVER SCAPER,
                                          FUGITIVE OLIVER SCHAPER'S
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                                         REQUEST FOR BAIL
      A fugitive from the
16
      Government of Germany
                                         Court: Magistrate Judge
                                         Stephen J. Hillman
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                                         Hearing Date: June 6, 2011
                                         Hearing Time: 2:00 p.m.
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           Complainant, United States of America, by and through its
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      counsel of record, the United States Attorney, hereby submits
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its opposition to fugitive Oliver Schaper's request for bail pending further extradition proceedings. DATED: June 3, 2011 Respectfully submitted, ANDRÉ BIROTTE JR. United States Attorney ROBERT E. DUGDALE Assistant United States Attorney Chief, Criminal Division DOROTHY C. KIM Assistant United States Attorney Deputy Chief, Criminal Division ROBYN K. BACON Assistant United States Attorney Attorneys for Plaintiff UNITED STATES OF AMERICA 

### MEMORANDUM OF POINTS AND AUTHORITIES

Ι

## INTRODUCTION AND BACKGROUND

This is an extradition matter. Defendant, Oliver Schaper, ("defendant") was arrested on April 28, 2011 on a provisional arrest warrant based on an extradition request from the government of Germany. According to materials provided by German authorities to the United States Attorney's Office for this district, defendant was duly and legally charged with and convicted of having committed the crimes of fraud and breach of trust in violation of Sections 263, 266 and 53 of the German Criminal Code.

As set forth in further detail in the complaint filed on March 14, 2011 in the above-captioned matter, on November 11, 2005, the Hanover Local Court imposed Judgment against defendant in Hanover, Germany, sentencing defendant to two years imprisonment, suspending the sentence and placing him on probation. On August 23, 2006, the Hanover Local Court revoked defendant's probation for his failure to comply with the provisions of probation. The court then sentenced defendant to two years confinement, a decision which became effective on November 8, 2006. On November 15, 2006, the Court issued a warrant for the enforcement of defendant's sentence. At some point thereafter, defendant became a fugitive. On or about April 28, 2011, defendant was arrested in the Central District of California, pursuant to a provisional arrest warrant requested by the German government.

On April 29, 2011, the United States filed its Request for

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Detention Pending Extradition Proceedings, which this Court granted. (CR 7). On June 1, 2011, defendant filed a motion asking for bail. Because defendant's motion fails to show that there are special circumstances here sufficient to warrant bail, his motion must be denied.

ΙI

#### **ARGUMENT**

# A. Defendant fails to identify "special circumstances" sufficient to justify his release on bail

As defendant acknowledges in his brief, the federal statute implementing the United States' extradition treaties with other nations, 18 U.S.C. § 3184 et seq., does not provide for bail. Because an international extradition is not a criminal case, the Bail Reform Act, 18 U.S.C. § 3141 et seq., does not apply and the criteria governing the allowance and the amount of bail in U.S. criminal cases, 18 U.S.C. § 3142(g), are not applicable. Kamrin v. United States, 725 F.2d 1225, 1227-28 (9th Cir.). In addition, as defendant also acknowledges, there is a strong presumption against bail in international extradition proceedings such that bail should be granted only under "special circumstances." United States v. Salerno, 878 F.2d 317, 317 (9th Cir. 1989); Kamrin, 725 F.2d 1225, 1228 (9th Cir. 1984). See also Government's Request for Detention at 4-7.

"Special circumstances" are limited to situations in which the justification for release is pressing as well as plain.

<u>United States v. Kin-Hong</u>, 83 F.3d 523, 524 (1st Cir. 1996).

Examples of special circumstances include "the raising of substantial claims upon which the appellant has a high probability of success, a serious deterioration of health while

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incarcerated, and unusual delay in the appeal process." <u>Salerno</u>, 878 F.2d at 317.

Defendant has failed to identify any such special circumstances in this case. In fact, the only circumstance of any kind defendant addresses in his brief is the prospect of a lengthy appeals process for his asylum claim. But asylum and extradition are unrelated proceedings and the timing of defendant's asylum appeal has no bearing here. See Castaneda-<u>Castillo v. Holder</u>, 638 F.3d 354, 360 (1st Cir. 2011) ("asylum and extradition proceedings are 'separate and distinct,' in the sense that 'the resolution of even a common issue in one proceeding is not binding in the other'). Even if defendant is granted asylum, he can still be extradited to Germany to face the consequences of his fraud conviction, just as an American citizen can be similarly extradited. Mironescu v. Costner, 345 F.Supp.2d 538, 546 (M.D.N.C. 2004) (noting that the immigration statute "says nothing about extradition, which is based on criminal proceedings and governed by an entirely different set of rules and practice.... Individuals who have been granted an asylum are still eligible for extradition for non-political crimes.").

Although there are situations in which bail might be justified due to delays in the extradition itself, the timing of unrelated litigation is not grounds for bail. See, e.g., Hababou v. Albright, 82 F. Supp. 2d at 351-52 (delay in extradition of at least a year while fugitive was awaiting trial on U.S. charges does not constitute special circumstances). Moreover, defendant's concerns about delay are speculative at best. Setting aside the possibility that defendant himself might decide

against further appeals, defendant could, and most likely will, be extradited long before any such lengthy appeals process occurs. Defendant has already been fairly and justly convicted by a German court, the Government of Germany has initiated the extradition process, and Defendant does not even suggest that the extradition process itself will be lengthy or complex. It is both likely and probable that defendant will be extradited in a timely manner.

Therefore, further delay in defendant's asylum claim has no bearing on the suitability of bail in his extradition proceeding.

### B. Schaper presents a significant flight risk

Not only does defendant fail to show that there are special circumstances to justify bail, but he also fails to demonstrate that he does not pose a significant flight risk. Defendant argues that compliance with his immigration bond shows that he will comply with a bond in this matter as well. But here too the difference between asylum proceedings and extradition present an insurmountable obstacle to defendant's claim.

As explained above, defendant is not being extradited to face charges in Germany. Rather, he has already been justly convicted and sentenced: the arrest warrant issued by the German court seeks his return to Germany to serve a two year prison sentence. This certainly creates a greater incentive for defendant's non-appearance than proceedings in which he is trying to persuade a court to allow him to remain in the United States. Moreover, defendant does not offer even cursory information to show that he is not a flight risk and poses no danger to the community. Defendant has not identified any employment, family

or other ties to Southern California or the United States, nor has he identified any bail resources.

Even if defendant could show community ties, lack of flight risk is not reason enough, in itself, to justify bail in an extradition proceeding. Salerno, 878 F.2d at 317-18; accord Williams, 611 F.2d at 915; Hababou, 82 F. Supp. 2d at 352.

### D. Detaining Schaper pending extradition is not unjust

Finally, defendant suggests that failing to release him at this time would subject him to "an indefinite detention situation." (Mot. at 4.) This is simply not the case. As discussed above, Germany has initiated extradition proceedings and, in all likelihood, defendant's detention will last no longer than the time it takes for that process to complete itself.

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III 1 2 CONCLUSION 3 In this case, no special circumstances appear to be present that would justify the release of the fugitive on bail. 4 5 Even if such special circumstances were present, the fugitive presents an unacceptable risk of flight and danger to the 6 7 community. For all of the foregoing reasons, defendant's request 8 for bail should be denied. 9 DATED: June 3, 2011 10 ANDRÉ BIROTTE JR. United States Attorney 11 ROBERT E. DUGDALE 12 Assistant United States Attorney Chief, Criminal Division 13 DOROTHY C. KIM 14 Assistant United States Attorney Deputy Chief, Criminal Division 15 16 /s/ 17 ROBYN K. BACON Assistant United States Attorney 18 Attorneys for Plaintiff 19 United States of America 20 21 22 23 24 25 26 27 28